

# REVOLUTIONARY CHANGES TO THE PARENT-CHILD RELATIONSHIP IN SOUTH AFRICA, WITH SPECIFIC REFERENCE TO GUARDIANSHIP, CARE AND CONTACT

by

## **AMANDA ELIZABETH BONIFACE**

Submitted in partial fulfillment of the degree Doctor Legum in the Faculty of Law, University of Pretoria

Supervisor

Professor CJ Davel

January 2007



#### **ACKNOWLEDGMENTS**

"To the glory of God"

I would like to thank everyone who has stood by me during the writing of this thesis. I would especially like to thank Trynie for her patience (particularly regarding the mastery of the footnotes) and her encouragement. When I moved from Pretoria to start working at the University of the Western Cape she ensured that we were able to communicate efficiently and was always incredibly helpful.

Another person who deserves a special mention is my husband, Wessel Snyman, who has supported me. During the early stages of my thesis, he accompanied me on trips to the library and helped me to obtain copies of resources. He has moved with me to Bellville in order for me to pursue my career as an academic. He has especially provided support during the final stages of labour and reminded me to push. Without his assistance in the household during the last year I would not have been able to complete this thesis.

I would also like to thank my parents, Edwin and Nellie, who despite financial challenges supported me in various ways in my early years of study at the University of Pretoria. Their support was of immeasurable value to my successful studies.



A special thank you to my sister, Naidene, for her words of encouragement and support and to my nieces Songololo (Jodene) and Buddhajie (Andrea) for keeping me motivated. They are a true inspiration to making the world a better place for children. Mention must also be made of my parents-in-law, Elsie and Hannes, and the rest of the family who have always had a word of encouragement. Special thanks to my sister-in-laws, Wenette for her last-minute help with some of the references and Elsie for her assistance with some of the proofreading. A word of gratitude to Julia Sloth-Nielsen for her advice and Godfrey Odongo for his assistance with the acquisition of some materials for the comparative law chapter. Thanks also to Sonja, Anton and Christopher for access to copies of their theses. Thanks also A special thank you to Carla for the proofreading.

A word of gratitude to my research assistant, Ndumiso, for the many trips to the library during the past year and thank you to the University of the Western Cape for providing research funding. A last special thank you goes to the University of Pretoria, for without the bursary provided by them I would not have been able to pursue my LLD studies.

This thesis is dedicated to the little one I lost, the little one on the way, and to all who have loved and lost.

Philippians 4 v 13.



#### **ABSTRACT**

The parent-child relationship in South Africa has recently undergone revolutionary changes. These changes are especially evident in relation to guardianship, care and contact.

The parent-child relationship has been revolutionised from one where the paterfamilias had the right of life or death (ius vitae necisque) over members of the family who fell under his power, to one where children have rights and parents have responsibilities.

In Roman law the original power of the *paterfamilias* was later limited and duties were placed on the *paterfamilias*. In Roman Dutch law parents had not only parental powers or rights over their children, but also parental duties which they had to perform. In both Roman law as well as Roman Dutch law the father of a child born out of wedlock had no parental authority whatsoever. This meant that such father did not even have a right of access to his child. Roman Dutch law was received into South Africa.

The South African Children's Act 38 of 2005 does not refer to parental power or parental authority, instead the term "parental responsibilities and rights" is used. Guardianship is defined similarly in South African law prior to the Children's Act as well as in the Children's Act itself. The Children's Act replaces the term "custody" with the term "care". The Act also replaces the term "access"



with the term "contact". The definitions of these terms in the South African Children's Act are similar to the definitions found in South African law prior to the Children's Act. However, the Children's Act has revolutionised the concepts of guardianship, care and contact in a number of ways. Firstly, the father of a child born out of wedlock acquires automatic parental responsibility and rights in certain instances. Secondly, the mother of a child may enter into a parental responsibility and rights agreement with the father of a child born out of wedlock, who does not acquire automatic parental responsibility and rights, or with any other person. Thirdly, any person having an interest in the care and welfare of the child, this includes the father of a child born out of wedlock and grandparents, may approach the court for an order granting them guardianship, care of or contact with a child.

In South African law the best interests of the child standard has been applied for a number of years in matters concerning children. The best interests of the child standard is enshrined in section 28(2) of the South African Constitution, 1996 and in the Children's Act. The rights of children in South Africa are protected in the South African Constitution, as well as in the Children's Act.

The trends evident in the Children's Act, such as the emphasis of parental responsibility, and the protection of the rights of the child, are in line with trends in both international law (found in international conventions) as well as foreign law (for example, in the Children's Acts of Ghana, Uganda, Kenya and the United Kingdom) and enhances the evolution of children's rights.



#### **KEYWORDS**

guardianship access custody care contact family parent-child relationship children's rights maintenance divorce birth out of wedlock Children's Act 38 of 2005 revolutionary changes constitutional protection law reform parental responsibilities



## **TABLE OF CONTENTS**

ABSTRACTi						
KEYWORDSiii						
ACKNOWLEDGEMENTSiv						
CHAPTER 1						
INTRODUCTION						
<b>1 1 THE CONTEXT</b>						
12 TERMINOLOGY2						
1 3 TRACING THE HISTORY AND DEVELOPMENT OF THE PARENT-CHILD RELATIONSHIP IN SOUTH AFRICAN LAW						
1 4 THE INFLUENCE OF THE CHILDREN'S RIGHTS MOVEMENT11						
1 4 1 Overview of the Children's Rights Movement11						
1 4 2 The South African Constitution and the best interests of the child						
1 4 3 The parent-child relationship in international law						
1 5 THE VALUE OF COMPARATIVE LEGAL RESEARCH22						
1 6 CONCLUSION24						
CHAPTER 2						
BRIEF OVERVIEW OF THE HISTORICAL BACKGROUND OF THE CONCEPTS GUARDIANSHIP, CUSTODY AND ACCESS						
2 1 INTRODUCTION25						
<b>22 ROMAN LAW</b>						



221	Introduction
222	The periods27
2221	The Monarchy (753–509 BC)27
2222	The Republic (509–27 BC)28
2223	The Principate (27 BC – 284 AD)29
2224	The Dominate (284 AD)30
223	The definition of a person
224	The family relationship34
2241	Introduction34
2242	The familia and patria potestas34
2242	1 Introduction34
2242	2 Legitimation36
2242	3 Adoption38
2242	4 Emancipation39
225	The concepts of guardianship, custody and access40
2251	Introduction40
2252	Minors42
2253	Tutela44
2253	1 Types of <i>tutela</i> 44
2253	2 The legal position and power of the guardian or tutor45
2253	3 Legal remedies against the tutor46
2253	4 Termination of <i>tutela</i> 47
2254	Curatorship47



2255	Custody and Access	. 48
226	Conclusion	.49
23 HIS	STORICAL DEVELOPMENT OF ROMAN DUTCH LAW	.50
231	The reception of Roman law	. 50
2311	Introduction	50
2312	The Periods	51
23121	The early Germanic period	.51
23122	The Frankish empire	.52
23123	The Middle Ages	. 53
23124	The reception	54
23125	The humanists	.56
	The Germanic family structure and concepts of guardianship, custody and access	. 56
233 7	Γhe Dutch Republic	. 61
	The family relationship in Roman Dutch law and the Roman Dutch law concepts of guardianship, custody and access	. 62
235 (	Conclusion	.66
24 TH	E RECEPTION OF ROMAN DUTCH LAW IN SOUTH AFRICA	. 67
25 TH	E RECEPTION OF ENGLISH LAW	.68
26 TH	E DEVELOPMENT OF SOUTH AFRICAN COMMON LAW	. 69
27 CO	NCLUSION	.71



#### **CHAPTER 3**

# GUARDIANSHIP, CUSTODY AND ACCESS: CURRENT DEFINITIONS AND INTERPRETATIONS OF THESE CONCEPTS

3	1		IN	ITRO	<b>DDUCTION</b> 73
3	1	1		The	e concept of parental authority74
3	1	1	1		nternational Conventions Governing the Parent-Child Relationship80
3	1	1	1	1	The United Nations Convention on the Rights of the Child81
3	1	1	1	2	The European Convention on Human Rights95
3	1	1	1	3	The African Charter on the Rights and Welfare of the Child99
3	1	1	1	4	Other international instruments
3	1	1	1	4 1	Declaration of the Rights of the Child (1924)107
3	1	1	1	4 2	The Declaration on the Rights of the Child (1959)108
3	1	1	1	4 3	Declaration of the Rights and Welfare of the African Child (1979)
					111
3	1	1	1	4 4	European Convention on the Exercise of Children's Rights
					(1995)111
3	1	1	1	4 5	Universal Declaration of Human Rights (1948)112
3	1	1	1	4 6	International Covenant on Economic, Social and Cultural Rights (1966)113
3	1	1	1	4 7	International Covenant on Civil and Political Rights (1966)114
3	1	1	1	48	Convention on the Elimination of All Forms of Discrimination Against Women (1979)114
3	1	1	1	4 9	Declaration on the Elimination of All Forms of Intolerance and of
					Discrimination Based on Religion or Belief (1981)115
3	1	1	1	4 10	Various other conventions115



3112	The Nature and Content of Parental Authority in South Africa 117
3113	A Paradigm Shift: From Parental Rights to Parental Responsibility 133
3114	The Child's Right to a Family140
31141	Definition of a family140
31142	International documents147
31143	South African case law and the South African Constitution 156
31144	Recommendations
3115	Maintenance
31151	General164
31152	Extent of maintenance168
31153	Enforcement of maintenance
31154	Termination of maintenance duty174
31155	Reciprocity of the duty to maintain175
31156	Financial assistance by the government
3 2 GU	<b>ARDIANSHIP</b> 177
321 (	Current definition177
322	Acquiring guardianship180
3221	Introduction180
3222	Parents of a Child Born During the Marriage180
3223	The Mother of a Child Born out of Wedlock182
3224	Sole Guardianship186
3225	Single Guardianship188
3226	Testamentary Guardians189



3227	Joint Guardianship with a Third Party189
3228	Other Types of Guardians190
3228	1 Assumed guardian (tutor)190
3228	2 Guardian dative (nominated guardian)190
3 2 3	The rights and duties of guardians190
3 2 4	High Court as upper guardian192
3 2 5	Orders that South African courts can make regarding  Guardianship197
3 3 C	<b>USTODY</b> 201
3 3 1	Current definition
3311	Dictionary Definitions201
3312	Legal Definitions201
3 3 2	Duties of custodians
3 3 3	Acquiring custody210
3331	Custody After Divorce211
3332	Custody of a Marital Child231
3333	Custody of an Extra-Marital Child238
3334	Relocation by Parents239
3 3 4	When the High Court (as upper guardian) can interfere with Custody
3 3 5	Conclusion
34 A	CCESS257
3 4 1	Current definition
3 4 2	Access after divorce



3	4 .	5	K	ug	nt of access of fathers of children born out of wedlock	.272
3	4 4	1	Α	cc	cess by interested persons other than parents	.296
3	4 5	5	C	rc	lers the court can make	.313
3	5	T	HE	E	BEST INTERESTS OF THE CHILD STANDARD	.321
3	5 1	I	Ir	ntr	oduction	. 321
3	5 2	2	C	as	ses dealing with the best interests standard	. 335
3	5 2	2 1		li	ntroduction	. 335
3	5 2	2 2		C	Custody and the Best Interest Standard	. 336
3	5 2	2 2	1		The child's wishes	.336
3	5 2	2 2	1	1	General	.336
3	5 2	2 2	1	2	The child's wishes are not mentioned	.337
3	5 2	2 2	1	3	The wishes of children are ignored because the evidence of their preference is contradictory or insufficient	. 338
3	5 2	2 2	1	4	The child's wishes are not taken into account because the child is said to be immature or the opinion expressed by the child is said to be unwise	
3	5 2	2 2	1	5	The child's views are not taken into consideration on the grounds of undue parental influence	. 340
3	5 2	2 2	2		Character of the parents	.342
3	5 2	2 2	3		Educational and religious needs of the child	. 342
3	5 2	2 2	4		Sex, age and health of the child	. 342
3	5 2	2 2	5		Social and financial position of the parents	. 343
3	5 2	2 2	6		Keeping siblings together	.343
3	5 2	2 3		C	Conclusion	. 350
3	5 3	3			ocation of custodian and the best interest of the child ndard	. 351



3 6 THE HIGH COURT AS UPPER GUARDIAN	353
3 7 LEGAL PRACTITIONER ASSIGNED TO THE CHILD	355
3 8 CONCLUSION	360
CHAPTER 4	
CHANGES TO CURRENT LAW AND THE REASONS FOR THESE	CHANGES
4.1 INTRODUCTION	362
4 2 THE SOUTH AFRICAN LAW REFORM COMMISSION	368
4 2 1 Introduction	368
4 2 2 The object and purpose of the changes	370
4 2 3 Parental authority and responsibilities	373
4 2 3 1 From Parental Power to Parental Responsibility	373
4 2 3 2 Recommendations	375
4 2 3 2 1 General	375
4 2 3 2 2 Unmarried fathers and other caregivers	377
4 2 3 2 3 Definition of family	380
4 2 3 2 4 Defining parental rights and responsibilities	381
4 2 4 Guardianship	393
4 2 5 Care	394
4 2 6 Contact	396
4 2 7 Best interests of the child standard	399
4 2 8 The role of the courts	402



43 TI	HE DRAFT CHILDREN'S BILL	405
44 TI	HE CHILDREN'S ACT	407
441	Introduction	407
442	The object and purpose of the Children's Act	410
443	Parental responsibilities and rights	419
4431	General	419
4432	Maintenance	442
444	Guardianship	443
4 4 5	Care	445
4 4 6	Contact	451
447	The best interests of the child and children's rights	453
4471	General	453
4472	The Right to a Family	460
448	The role of the Children's Courts and the High Court as the upper guardian of all minors	467
0	OES THE CHILDREN'S ACT COMPLY WITH THE PROVISIONS F THE SOUTH AFRICAN CONSTITUTION AND INTERNATIONAL OCUMENTS?	
4 5 1	Introduction	478
452	The United Nations Convention on the Rights of the Child	479
4521	General	479
4522	Does the Children's Act comply with the provisions of the United Nations Convention on the Rights of the Child?	481
453	The African Charter on the Rights and Welfare of the Child	489
4531	Introduction	489



4532	Does the Children's Act comply with the provisions of the African Charter?	490
454 T	he South African Constitution	494
4541	Introduction	494
4542	Does the Children's Act comply with the provisions of the Constitution?	495
4 6 CO	NCLUSION	498
CHAPTE COMPA	R 5	
5 1 INT	RODUCTION	505
52 AFF	RICAN COUNTRIES	507
521 0	Shana	507
5211	Introduction	507
5212	The Children's Act 1998	508
52121	General	508
52122	The rights of the child and the best interests of the child	509
52123	Parentage, custody and access	518
52124	Maintenance	520
52125	Family Tribunal	524
5213	Conclusion	526
522 K	Kenya	529
5221	Introduction	529
5222	The Children Act 2001	530



533 C	ivil Partnership Act 2004	603
5324	Conclusion	601
5323	Parental Responsibility	591
5322	The Welfare of the Child	589
5321	Introduction	587
532 C	hildren Act 1989	587
531 In	troduction	586
5 3 UNI	TED KINGDOM	586
5233	Conclusion	583
52325	Family and Children Court	583
52324	Maintenance	579
52323	Parental responsibility	570
52322	The rights of the child	569
52321	General	568
5232	The Children Statute 1996	568
5231	Introduction	567
523 U	ganda	567
5223	Conclusion	564
52225	The Children's Courts	562
52224	Maintenance	557
52223	Parental responsibility	540
52222	The rights of the child and the best interests of the child .	534
52221	General	530



533	3 1	Introduction	603		
5 3 3	3 2	Definition of a Civil Partnership	604		
5 3 3	3 3	Parental Responsibility	604		
5 3 4	C	hildren (Scotland) Act, 1995	606		
534	<b>1</b> 1	Introduction	606		
534	12	Rights of the Child	607		
534	13	Parental Responsibility	609		
534	14	Conclusion	615		
5 4	CON	ICLUSION	615		
СНА	PTE	R 6			
CON	ICLU	SION			
6 1	HIST	TORICAL OVERVIEW	618		
6 2	PRO	OVISIONS OF THE CHILDREN'S ACT	623		
6 3	REA	SONS FOR THE REVOLUTIONARY CHANGE	626		
ANN	IEXU	RE A	635		
ANN	IEXU	RE B	636		
BIBI	_IOGI	RAPHY	639		
вос	BOOKS AND CHAPTERS IN BOOKS				
JOU	RNA	L ARTICLES	650		
INTE	RNE	т	664		



NEWSPAPERS, MAGAZINES AND PRESS RELEASES	669
DICTIONARIES	670
INTERNATIONAL AND REGIONAL DOCUMENTS	670
REPORTS, PUBLIC HEARINGS, DISCUSSION PAPERS AND WORKING PAPERS	671
THESES AND DISSERTATIONS	673
UNPUBLISHED WORKS	674
OTHER DOCUMENTS	674
TABLE OF CASES	675
South Africa	675
Foreign	687
STATUTES AND BILLS	688
Ghana	688
Kenya	688
Lesotho	688
Northern Ireland	689
Scotland	689
South Africa	689
Uganda	691
United Kingdom	691
GOVERNMENT NOTICES	692
List of Abbreviated Journal Names	693
Other Abbreviations	694
INDEX	696