LEADERSHIP AND MANAGEMENT SKILLS RELEVANT TO THE SOUTH AFRICAN DIPLOMAT IN THE GLOBAL CONTEXT: AN OVERVIEW OF A SOUTH AFRICAN DIPLOMAT

by

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Submitted in partial fulfilment of the requirements for the degree PhD in Public Affairs in the Faculty of Economic and Management Sciences

UNIVERSITY OF PRETORIA

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JULY 2008



ACKNOWLEDGEMENTS

I should like to thank my supervisor Prof. Jerry O. Kuye for his guidance and invaluable advice in the supervision of this research project.

To my wife Mothepana and my children Karabo, Mpho, Mbuya-Nehanda and Moshe, thank you for your continual understanding, support and encouragement. You endured my absence while I was working on this project. I am indebted to you.

To my father, grandmothers, brothers and sisters thank you for believing in me and for your friendship and support.

To the late Peter Ngobese, my friend, boss and academic mentor, it was at his insistence and through his unselfish support that enabled me, even during difficult circumstances, to continue and complete this study.

I also owe my thanks to my colleagues in the Foreign Service who took the time, from their busy schedules, to complete the questionnaire. Their responses provided a valuable source of information and gave life and direction to this research project.

To all my colleagues off whom I bounced ideas, and especially to Monika Glinzler, I am grateful for all your support.

Johannes Monodowafa Mashaba Pretoria, South Africa 2008



DECLARATION

I hereby declare that the research report is my own, unaided work. It is submitted in partial fulfilment of the requirements for the Doctor of Philosophy at the University of Pretoria. It has not been submitted before for any degree or examination in any other University.

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ABSTRACT

The role that South Africa has played in international affairs has grown immensely since the first democratic elections that were held in April 2004. The country's commitments in international affairs are guided by its foreign policy which is based on ensuring an equitable share of global decision-making between the countries of the north and south, and the economic and social development of the African continent. These foreign policy objectives have created a lot of capacity challenges on the South African Department of Foreign Affairs (DFA) which is mandated to guide the formulation and implementation of South Africa's foreign policy. In this study, the South African's foreign policy objectives and its institutions responsible for implementing its foreign policy are discussed. Furthermore, the challenges that the country's diplomats encounter in the global context in the implementation of the country's foreign policy objectives are explored, especially the capacity required to successfully execute their mandate. The Foreign Service Institute (FSI), which is tasked with providing training to public administrators identified for Foreign Service, especially the content of its training programmes are the focus of this study. The data presented in this thesis are mainly derived from interview responses to a questionnaire that was developed for the purpose of this research study. The questionnaire was completed by individuals in the country's Foreign Service (FS) who attended the FSI training programme and have been assigned to their first posting. Findings of this study indicate that the FSI training programme, in its current format, fall short of achieving its intended objective of equipping South African diplomats with the relevant diplomatic skills that are necessary for the effective and efficient execution of the country's foreign policy. It is, therefore, recommended that FSI training programme be remodelled to address the actual challenges that the country's diplomats face and thus emphasise the development of a uniquely South African training programme. This study concludes with recommendations for the DFA action on the future development of a remodelled FSI training programme for the FS, with the aim of enabling the institution to address public administration skills required for the successful implementation of the country's foreign policy objectives.



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LIST OF ACRONYMS

ACCI Australian Chamber of Commerce and Industry

AEC African Economic Community

AGOA Africa Growth and Opportunity Act

AIDS Acquired Immune Deficiency Syndrome

ANC African National Congress

AU African Union

B.C Before Christ

BIS Inter-African Bureau of Social Conservation and Land Utilisation

BNC Bi-National Commission

CCTA Commission for Technical Cooperation in Africa South of the Sal

CIPFA Chartered Institute of Public Finance and Accountancy

CFSI Canadian Foreign Service Institute

CSA Scientific Council for South of the Sahara

DFA Department of Foreign Affairs

DFAIT Department of Foreign Affairs and International Trade

DoA Department of Agriculture

DPSA Department of Public Service & Administration

DRC Democratic Republic of Congo

DTI Department of Trade and Industry

DTP Diplomatic Training Programme

EEC European Economic Community

Eskom Electricity Supply Commission

ETD Education and Training Development

EU European Union

FDI Foreign Direct Investments

FS Foreign Service

FSDP Foreign Service Development Programme

FSI Foreign Service Institute

FTA Free Trade Agreement

List of Acronyms Viii



G8 Group of Eight Wealthiest Countries

G20 Group of Twenty Developing Countries

G70 Group of Seventy-Seven Countries

GATT General Agreement on Tariffs and Trade

GDP Gross Domestic Product

GEAR Growth, Employment and Redistribution

GEF Government Environment Facility
HIV Human Immunodeficiency Virus
HRD Human Resources Development

HRDSPS Human Resources Development Strategy for Public Service

HRM Human Resource Management

IBRD International Bank of Reconstruction and Development

IBSA India, Brazil and South Africa

IDA International Development Authority
IGO Inter-Governmental Organisations

IFAD International Fund for Agriculture Development

IFC International Finance Corporation

IIED International Institute for Environment and Development

IMF International Monetary Fund

INGO International Non-Governmental Organisations

IRPS International Relations Peace and Security Cluster

IT Information Technology

ITU International Telecommunication Union

JMC Joint Ministerial Commission

LIC Low Income Countries

LMC Lower Middle Income Countries

MADS Mediterranean Academy of Diplomatic Studies

MAP Millennium Partnership for the African Recovery Programme

MFAAC Mission Foreign Affairs Assistant Course

MIGA Multilateral Investment Guarantee Agency

List of Acronyms



NAI New African Initiative

NAM Non Aligned Movement

NEPAD New Partnership for Africa's Development

NGO Non-Governmental Organization

NP National Party

NQF National Qualification Forum

NSDS National Skills Development Strategy

OAU Organisation of African Unity

OECD Organisation of European Community Development

PFMA Public Finance Management Act

P.R. C. People's Republic of China

PSC Public Service Commission

PTA Preferential Trade Agreement

RDP Reconstruction and Development Programme

REC Regional Economy Community

RENAMO Resistancia National Mocambicana

RSA Republic of South Africa

SACU South African Customs Union

SADC Southern African Development Community

SADCC Southern African Development Coordination Committee

SAMDI South African Management Development Institute

SANDF South African National Defence Force

SATT Several Agreements on Trade Tariffs

SOP Spouse Orientation Programme

TC Trading Commissioners

UMC Upper Middle Income Countries

UN United Nations

UNCTAD United Nations Conference on Trade and Development

UNESCO United Nations Economic and Social Council

Unisa University of South Africa

List of Acronyms X



UNITA National Union for the Total Independence of Angola

USA United States of America

USSR Union of Soviet Socialist Republics

VC Virtual Campus

WPPSTE White Paper on Public Service Trading & Education

WRI World Resource Institute

WSSD World Summit on Sustainable Development

WTO World Trade Organization

List of Acronyms Xi



DEFINITION OF CONCEPTS

Preamble to Definition

For the purpose of this study, definitions and acronyms to be used in the context of this research report will be provided in this section. The following is a definition of concepts and acronyms that are used in this research report:

Extent

The research report establishes to what degree the FSI training programme has impacted positively or negatively on the ability of the country's diplomat to execute its foreign policy. For the purpose of this thesis extent will mean the negative or positive impact.

Institution of Foreign Policy Administration

Foreign policy administration is an institution or an organ of state created to coordinate, facilitate and implement its foreign policy. In South Africa, the Department of Foreign Affairs is mandated to undertake this function.

Foreign Service Institute

FSI is a training agency of the Department of Foreign Affairs established for the sole purpose of training officials identified for Foreign Service.

Training Programme

Training involves activities of learning undertaken to prepare a person for a job and the programme is a plan of undertaking such activities. For the purpose of this thesis,

Definition of Concepts χij



training programme means the curriculum or syllabus used to train the country's diplomats for Foreign Service.

Relevancy

Relevancy means establishing whether what is done is in line with what needs to be achieved. In the context of this study relevancy means establishing whether the training offered by FSI to the country's diplomats adequately addresses the need.

Challenge

In the context of this thesis, challenge means the ability of the country's diplomats to execute their responsibilities in the global context successfully.

Facing

Facing means to look in a certain direction. Facing in this thesis means issues that may be encountered by diplomats in their work that may assist or hinder their ability discharge their responsibilities successfully in a global context.

Diplomacy

Barston (1997:1), defines diplomacy as merely concerned with advising, shaping and implementing foreign policy. Barston (1997:1) in elaborating the above went further stating that to undertake their diplomatic activities through formal and other representatives to articulate, coordinate and achieve set objectives of its interests using different method of communication (correspondence, private talks, lobbying, visits, etc.). For the purpose of this study, diplomacy means pursuing bilateral and multilateral relations with one or more governments for the purposes of social and economic development, peace and security through peaceful means by a government.

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South African Diplomat

According to De Magalhaes (1988:19), diplomat comes from the Greek word diploma (diplo = folded in two and ma = object), the concept of a pure diplomat means an official who acts as an instrument of implementing a given foreign policy. South African diplomats, for the purpose of this thesis, will mean public administrators appointed to plan the implementation of its foreign policy, manage implementation of its foreign policy and evaluate the implementation of its foreign policy in their respective missions.

Global Context

Global context means issues or activities that are happening in the whole world and are impacting positively or negatively on South Africa's foreign policy implementation capacity.

Bilateral Relations

Bilateral relations mean diplomatic relations between two countries. For the purpose of this thesis bilateral relations will mean diplomatic relationship that South Africa has with other countries in pursuing its national interests.

Multilateral Relations

Multilateral relations mean diplomatic relations through representation and participation in intergovernmental organization and other institutions or associations of countries to pursue the national interests of a country.

Definition of Concepts xiv



Globalisation

Globalisation in the context of thesis means the integration of political and economic issues across sovereign states resulting in a negative or positive impact to individual state's social, economic and political environment.

North-South

North-South means developed and developing countries working together to resolve economic and political challenges facing the latter.

South-South

South-South means developing countries in the Southern Hemisphere working together to resolve their political and economic challenges.

Definition of Concepts XV