

THE IMPLEMENTATION OF THE STATUTORY FRAMEWORK FOR SKILLS DEVELOPMENT: A CASE STUDY OF THE PRIVATE SECURITY SUB-SECTOR.

By

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Abstract

South African government has since 1995, developed a considerable body of legislation that defines a holistic Human Resource Development Framework for the Private Security Sub-sector. Through this legislation development process, the Private Security Sub-sector has made considerable progress in implementing this body of legislation. However, in spite of this achievement, policy implementation success indicators are not commensurate to the policy development success indicators and several challenges are still impeding skills development of workers. In particular, the Private Security Industry has moved steadily beyond the systems development phase. It has made strong progress in implementing stipulations of the skill development legislation in the sector with the support of the skills levy fund as well as donor support. Considerable attention has been paid to the implementation of the different types of skills development related legislation including funding the skills development initiatives and employment equity.

The cases examined in the study reflect varying and different degrees of success in achieving set targets as well as challenges that have emerged in the implementation process. There is an indication that the dire shortage of skills in the private security subsector persists and the efforts of the drivers of training and development in the sector, the Safety and Security Sector Education and Training (SASSETA), the Private Security Industry Regulatory Authority (PSIRA) and employers have made little impact on this need. This state of affairs cannot be allowed to continue indefinitely. The study revealed a range of critical National Skills Development Strategy targets that have not been met throughout the period under study. For instance employers have failed to meet obligatory targets of employing training employees to achieve at least ABET level 4. In addition, only 54% women have been trained and 4% people with disabilities. Furthermore, there are a number of other training obligations that compounds the challenge by infringing on the rights of the affected groups. This also retards the social and economic development of workers as well as that of the country. South Africa continues to lack effective, robust



crime fighting groups of skilled crime fighters in spite of the training levy funds that have been spent on skilling the Private Security Sub-sector.

The point of departure of this study is that the Skills Development initiative is a sector programme which must be led by the sector itself, especially the employers. The employers in the workplace constitute a valuable source of capacity to effectively implement the skills development legislation. SASSETA and PSIRA are the promoters and drivers of the participation of Private Security Service providers in skills development in pursuit of the 2014 vision. It is imperative that SASSETA and PSIRA, as proponents and catalysts of skills development, listen to the concerns raised by employers and continuously engage them as well as the intended beneficiaries, the workers.

The research revealed that benefits of the skills development legislation will only be realised when critical elements such as prioritising the identified challenges and shortcomings are the focus. The study highlighted the need for industries to capacitate their employees to understand the intended benefits of training regulations and requirements. Developing management and leadership capacity, creating conditions that are conducive for skills development at the workplace, and building the capacity of Small, Medium and Micro Enterprises (SMMEs) through innovation and support were also identified as critical for successful implementation of policy in this regard. The need to train and capacitate leaders in corporate governance and financial management was also among the findings identified by the study.

The findings will present an opportunity for scholars and researchers to debate and argue their merits and demerits which will in turn influence policy-making processes positively.



Statement of Originality

I hereby state that this is my original work both in form and content and that wherever I have referred to the work of other authors that has been duly acknowledged.

V. Toni Penxa 22268724



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I dedicate this study to my late sister, Vuyiswa, who died in a car accident while pursuing her studies in medicine.

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Acronyms and Abbreviations

- ANC: African National Congress
- ATR: Annual Training Report
- COSATU: Congress of South African Trade Unions
- **DIDTETA:** Defence, Intelligence, Diplomacy, Trade and Industry Sector Education and Training Authority
- **DoE:** Department of Education
- **DST:** Department of Science and Technology
- **ESDA**: Electronic Security Distributors Association
- **ETQA:** Education and Training Quality Assurance Body
- **HET:** Higher Education and Training
- HSRC: Human Sciences Research Council
- **ISS:** Institute of Security Studies
- WCSA: Western Cape Security Association
- MEC: Member of Executive Council
- NACI: National Advisory Council on Innovation
- NBFET: National Board for Further Education and Training
- **NEPI:** National Education Policy Initiative
- NOPSA: Northern Province Security Association
- NQF: National Qualifications Framework
- NSA: National skills Authority
- NSB: National Standards Body
- NSDS: National Skills Development Strategy
- NTB: National Training Board
- NUMSA: National Union of Metalworkers of South Africa
- **POSLEC:** Police, Security, Legal and Correctional Services
- **PSIRA:** Private Security Industry Regulatory Authority
- **RPL:** Recognition of Prior Learning
- RSA: Republic of South Africa
- SABSEA: South African Black Security Employers Association
- SAIDSA: The South African Intruder Detection Service Association



- **SAIS**: South African Institute of Security
- SANSEA: South African National Security Employers Association
- **SAQA:** South African Qualifications Authority
- SARS: South African Revenue Services
- SASA: Security Association of South Africa
- **SASCO:** South African Standard Classification of Occupations
- SASSETA: Safety and Security Sector Education and Training Authority
- **SDOA**: Service Dog Operators Association
- SESA: Small Employers' Security Association
- **SETA:** Sector Education and Training Authority
- **SGB:** Standards Generating Bodies
- SIASA: Security Industry Association of South Africa
- SIC: Standard Industrial Classification
- SMME: Small Medium and Micro Enterprise
- **SOB:** Security Officers' Board
- **SSEO**: Security Services Employers Organisation
- SSP: Sector Skills Plan
- VIPPASA: VIP Protection Association of SA
- WSP: Workplace Skills Plan



TABLE OF CONTENTS

| ABSTRACT | | | ii | |
|---|---|-------|--|------|
| STATEMENT OF ORIGINALITY | | | | iv |
| ACK | NOWLE | DGE | MENTS | v |
| ACRONYMS AND ABREVIATIONS | | | vi | |
| TABL | E OF (| CONT | ENTS | viii |
| LIST OF FIGURES LIST OF TABLES LIST OF APPENDICES | | | | xiv |
| | | | | XV |
| | | | | xvi |
| _ | | | | |
| - | PTER 1 | | | 1 |
| BAC | KGROL | JND 1 | TO THE STUDY | 1 |
| 1.1 | INTRO | DUC | TION | 1 |
| 1.2 | VALUE OF THE RESEARCH | | | 2 |
| 1.3 | HISTORICAL DEVELOPMENT OF PRIVATE SECURITY INDUSTRY | | | |
| 3 | | | | |
| 1.4 | THE DEVELOPMENT AND PROFILE OF THE PRIVATE SECURITY | | | |
| | INDUSTRY IN SOUTH AFRICA | | | 4 |
| | 1.4.1 | The | employers and employer organisations | 6 |
| | 1.4.2 | The | labour and labour organisations (trade unions) | 9 |
| | 1.4.3 Products and services | | | 16 |
| | | i. | Private Investigators and Risk Management | 17 |
| | | ii. | Armed Response | 19 |
| | | iii. | Contract Guarding and Assets in Transit | 20 |
| | | iv. | Event and Crowd Management | 20 |
| | | ۷. | Electronic Security | 21 |
| | | vi. | Close Protection Services (Bodyguards) | 21 |



| 1.5 | LABOUR MARKETS | 21 |
|------|--|----|
| 1.6 | SKILLS AND SKILLS SHORTAGES | 23 |
| 1.7 | SCOPE OF THE INDUSTRY | 24 |
| 1.8 | CONCLUSION | 31 |
| СНА | PTER 2 | 32 |
| RES | EARCH METHODOLOGY | 32 |
| 2.1 | INTRODUCTION | 32 |
| 2.2 | DESCRIPTION OF RESEARCH PROCESS AND DELINEATION | |
| | OF STUDY | 34 |
| 2.3 | CLARIFICATION OF KEY CONCEPTS AND TERMS | 35 |
| 2.4 | STATEMENT OF THE RESEARCH PROBLEM | 43 |
| 2.5 | RESEARCH QUESTIONS | 45 |
| 2.6 | RESEARCH AIMS AND OBJECTIVES | 46 |
| 2.7 | RESEARCH METHODS CHOSEN FOR THIS STUDY | 47 |
| | 2.7.1 Case Study Research Method | 47 |
| 2.8 | RESEARCH DESIGN | 48 |
| 2.9 | DATA COLLECTION TECHNIQUES | 52 |
| 2.10 | SAMPLING METHOD AND SAMPLE SIZE | 54 |
| 2.11 | MOTIVATION FOR THE RESEARCH | 55 |
| 2.12 | SIGNIFICANCE OF THE STUDY | 56 |
| 2.13 | LIMITATIONS OF THE STUDY | 56 |
| 2.14 | CONCLUSION | 57 |
| СНА | PTER 3 | 59 |
| - | IEW OF RELATED LITERATURE ON POLICY IMPLEMENTATION | 59 |
| | | |
| 3.1 | INTRODUCTION | 59 |
| 3.2 | POLICY IMPLEMENTATION AS CORE FUNCTION OF PUBLIC | |
| | ADMINISTRATION | 59 |
| | | |

ix



| | 3.2.1 Public administration | 60 |
|------|---|----|
| | 3.2.2. Policy | 62 |
| | 3.2.3 Policy-making and policy implementation | 63 |
| | 3.2.4 Critical variables essential for effective implementation of policy | |
| | 68 | |
| | 3.2.5 Critical variables essential for Implementation of Skills | |
| | Development Policy | 69 |
| | 3.2.6 Policy Implementation in relation to Skills Development | 72 |
| | 3.2.7 Policy Evaluation | 74 |
| 3.3 | STATUTORY FRAMEWORK REGULATING THE PRIVATE | |
| | SECURITY -SECTOR IN SOUTH AFRICA | 75 |
| | 3.3.1 The need for regulating the South African Private Security Industry | 76 |
| | 3.3.2 The Regulation of the Private Security Industry in South Africa | 76 |
| 3.4 | THE REGULATION OF PRIVATE SECURITY SUB-SECTOR: | |
| | INTERNATIONAL PERSPECTIVE | 80 |
| | 3.4.1 United Kingdom: England and Wales | 81 |
| | 3.4.2 Asia: India | 83 |
| | 3.4.3. United States of America: Virginia | 84 |
| 3.5 | CONCLUSION | 85 |
| СНА | PTER 4 | 87 |
| AN C | OVERVIEW OF RELEVANT SKILLS DEVELOPMENT LEGISLATION IN | |
| SOU | ITH AFRICA | 87 |
| 4.1 | INTRODUCTION | 87 |
| 4.2 | THE CONCEPT OF TRAINING | 90 |
| 4.3 | HISTORY OF TRAINING IN SOUTH AFRICA: STRATEGIC CONTEXT | 91 |
| | 4.3.1 Evolution of skills development legislation in South Africa | |
| | 91 | |
| | 4.3.2 Apprenticeships training through the manpower training act | 93 |
| | 4.3.3 Changing the education and training system | 94 |
| | 4.3.4 The Human Resources Development strategy for | |



| | South Afri | ca (HRD) | 95 | |
|---------------------|---|--|-----|-----|
| | 4.3.5 The Nation | al Skills Development strategy (NSDS) | 97 | |
| | 4.3.6 Skills deve | lopment legislation: post-1994 | 98 | |
| | 4.3.7 The Nation | al Qualifications Framework (NQF) | 100 | |
| 4.4 | NEW FORMS OF | PROFESSIONAL AND VOCATIONAL | | |
| | EDUCATION AN | D TRAINING | 108 | |
| | 4.4.1 Workplace | based training | | 108 |
| | 4.4.2 Learnershi | ps | 109 | |
| 4.5 | THE PRIVATE S | ECURITY INDUSTRY REGULATORY AUTHORITY | | |
| | (PSIRA) AND TH | E SAFETY AND SECURITY SECTOR EDUCATION | | |
| | AND TRAINING | AUTHORITY (SASSETA) | 112 | |
| | 4.5.1 The est | ablishment of the Private Security Industry Regulatory | | |
| | Authority (I | PSIRA) | 112 | |
| | 4.5.2 The est | ablishment of the Safety and Security Education and | | |
| | Training A | uthority (SASSETA) | 114 | |
| 4.6 | CONCLUSION | | 117 | |
| | | | | |
| CHA | PTER 5 | | 119 | |
| ANA | LYSIS OF SELEC | TED CASES IN THE SOUTH AFRICAN PRIVATE | | |
| SECURITY SUB-SECTOR | | | | |
| | | | | |
| 5.1 | INTRODUCTIO | Ν | 119 | |
| 5.2 | AN OVERVIEW | AN OVERVIEW OF THE SKILLS DEVELOPMENT LEGISLATION | | |
| | IMPLEMENTATION EFFORTS IN INCREASING PRIVATE ENTERPRISE | | | |
| | TRAINING IN SOUTH AFRICA IN THE POST-1994 ERA | | | |
| | 5.2.1 A Syn | opsis of Training in Enterprises across sectors in | | |
| | South | Africa | 122 | |
| | 5.2.2 A syno | opsis of national training by SETA'S in South Africa | 124 | |
| 5.3 | | OPMENT STAKEHOLDER ANALYSIS | 127 | |
| 5.4 | NATURE OF TI | NATURE OF THE SELECTED SOUTH AFRICAN CASE STUDIES | | |
| | 5.4.1 Case S | tudy One: Private Security Industry Regulatory | | |
| | Authorit | y (PSIRA) | 131 | |



| | 5.4.1.1 Re | egulation of Training in the Private Security | | |
|-----------|--|---|-----|-----|
| | Su | ub-sector by PSIRA | 132 | |
| | 5.4.1.2 Tr | aining Regulatory Law Enforcement by PSIRA | 135 | |
| 5.4.2 | Case Study Two: Safety and Security Sector Education and | | | |
| | Training A | uthority (SASSETA) | | 148 |
| | 5.4.2.1 | Training rate of SETAS in comparison to | | |
| | | International Trends | 149 | |
| | 5.4.2.2 | Selective overview of skills development by the | | |
| | | Safety and Security Education and Training | | |
| | | Authority (SASSETA) | 151 | |
| | 5.4.2.3 | Implementation of the National Skills Development | | |
| | | Strategy (NSDS) by SASSETA | 153 | |
| | 5.4.2.4 | SASSETA'S performance against the NSDS | | |
| | | objectives targets set by the strategic plans | | |
| | | 2005/06 – 2007/08 | 157 | |
| | 5.4.2.5 | Challenges impacting on the effective implementation | | |
| | | of skills development legislative framework by | | |
| | | SASSETA | 163 | |
| 5.4.3 | Case Study | Three: Large, Medium and Small Private Security Companies | | |
| | | | 168 | |
| | 5.4.3.1 | Selected cases of employers in the Private Security | | |
| | | Sub-sector | 170 | |
| | 5.4.3.2 | Employment and training of people with disabilities by | | |
| | | large, medium and small private security companies | 179 | |
| 5.5 | CONCLUSI | ON | 181 | |
| | | | | |
| CHAPTER 6 | | | 184 | |
| RESE | | INGS, RECOMMENDATIONS AND CONCLUSION | | |
| | 184 | | | |
| 6.1 | INTRODUC | TION | 184 | |

| 6.2 | SUMMARY OF RESEARCH FINDINGS | 188 |
|-----|------------------------------|-----|
| 0.2 | | |



| | 6.2.1 PSIRA and SASSETA as custodians and drivers of Skills | |
|-----|--|-----|
| | Development in the Private Security Sub-sector | 189 |
| | 6.2.2 Employers and the National Skills Development Strategy | |
| | (NSDS) targets imposed by the Statutory Framework for Skills | |
| | Development | 193 |
| | 6.2.3 The Statutory Framework for Skills Development and its impact on | |
| | different types of Security Enterprises | 194 |
| 6.3 | RECOMMENDATIONS | 196 |
| 6.4 | POSSIBILITIES FOR FURTHER INVESTIGATION | 202 |
| 6.5 | CONCLUSION | 205 |
| | | |

LIST OF REFERENCES

206



LIST OF FIGURES

- Figure 1/1: Geographical distribution of workers in the Private Security industry
- Figure 1/2: Geographical distribution of active Security Officers registered with PSIRA on March 2006
- Figure 1/3: Age distribution of PISRA registered workers on 31 March 2002
- Figure 1/4: Gender and Race distribution of PSIRA registered workers on 31 March 2006
- Figure 1/5: Contribution of different categories of Services to the Value of the private security industry
- Figure 1/6: PSIRA Registration Statistics of Private Security businesses and security officers as at 31 March 2008.
- Figure 1/7: Security Service Provider Registration Statistics (2001-2008) Historical Comparison.
- Figure 5/1: Employees Trained by Large Private Security companies by Race between 2005/06 2007/08
- Figure 5/2: Training Rate of Large Private Security companies by Gender between 2005/06 2007/08
- Figure 5/3: Employees Trained by Medium Private Security companies by Race between 2005/06 2007/08
- Figure 5/4: Training Rate of Medium Private Security companies by Gender between 2005/06 2007/08
- Figure 5/5: Employees Trained by Small Private Security companies by Race between 2005/06 2007/08
- Figure 5/6: Training Rate of Small Private Security companies by Gender between 2005/06 2007/08
- Figure 5/7: Expenditure on Training as a percentage of Total wage bill in Private Security Companies



LIST OF TABLES

- Table 1/1: Private Security Sub-sector Employer Associations
- Table 1/2: Description of responsibilities of Security Officer, Grade A
- Table 1/3:
 Description of responsibilities of Security Officer, Grade B
- Table 1/4: Description of responsibilities of Security Officer, Grade C
- Table 1/5: Description of responsibilities of Security Officer, Grade D
- Table 1/6: Description of responsibilities of Security Officer, Grade E
- Table 1/7: Companies Registered with PSIRA
- Table 1/8:Specific Markets utilizing electronic security services, and the proportion of
total market value of each sector
- Table 1/9: Areas of education and training priositised by the Private Security Sub-sector
- Table 1/10:Qualifications & Unit Standards falling under the Private Security Sub-sectorQuality Assurance
- Table 2/1: Phases in which the study will be conducted
- Table 3/1:Schematic illustration of the Open System Approach model of policy-making
and implementation.
- Table 3/2: The critical variables that are essential for implementation of skills development legislation
- Table 3/3: The three models for classification of Private security companies globally
- Table 4/1: Evolutionary stages of the Training legislation in South Africa
- Table 4/2: Structure of the National Qualifications Framework
- Table 4/3:Statutory Functions of the Safety and Security Sector education and Training
Authority (SASSETA)
- Table 5/1: Private sector Training Survey results 2002/03 (%)
- Table 5/2: Skills Development Stakeholder Analysis
- Table 5/3:Comparison of PSIRA regulatory objectives, initiatives taken and outcomes
thereof
- Table 5/4:Audits Conducted by PSIRA and dockets opened for Improper Conductinvestigation within the period of 2005/06 2007/08
- Table 5/5:A breakdown of the type of inspection conducted from 1 April 2005 to 31March 2008



- Table 5/6:Categories of Security Service Providers that are registered and inspected
by PSIRA
- Table 5/7:Statistical information on the different categories of Security Providersinspected by PSIRA nationally during the financial period 2005/06 2007/08
- Table 5/8:Growth of the industry in size from 2005/06 2007/08
- Table 5/9:Statistics on inspections conducted on large, medium and small private
security companies during the period 2005/06 2007/08
- Table 5/10:Improper conduct and breaching of code of conduct investigations
conducted by PSIRA during 2005/06 2007/08
- Table 5/11:Alignment of Grades and other PSIRA programmes to the NQF-registeredUnit Standards that are Accredited by SASSETA
- Table 5/12: Participation rate of Adult workers in training in selected OECD countries
- Table 5/13:
 Comparison of SASSETA skills development objectives, initiatives taken and outcomes thereof.
- Table 5/14: Skills Development Levy Income collected by SASSETA in 2005/06 2007/08
- Table 5/15:SASSETA's performance against the NSDS objectives' targets set in the
strategic plan of 2005/06 2007/08
- Table 5/16:Challenges Impacting on the implementation of the NSDS objectives by
SASSETA
- Table 5/17:Comparison of Private Security Companies' skills development objectives,
initiatives and outcomes thereof
- Table 5/18:
 Challenges facing the training and employment of people with disabilities



LIST OF APPENDICES:

Appendix 1:

South African Qualifications Authority Act, 1995 (Act 58 of 1995) (Chapter 4)

Appendix 2:

Skills Development Act, 1998 (Act 97 of 1998) (Chapter 4)

Appendix 3:

Skills Development Levies Act, 1999 (Act 9 of 1999) (Chapter 4)

Appendix 4:

National Skills Development Strategy (NSDS) 2005 – 2010 (Chapter 4)